

#### Administrator's Decision on Contributor Appeal

#### By Certified Mail

June 2, 2008

Jonathan S. Marashlian, Esq. c/o The CommLaw Group 1483 Chain Bridge Road, Suite 301 Mclean, VA 22101

Re: Compass Global, Inc. (Filer ID #826216)

Dear Mr. Marashlian:

The Universal Service Administrative Company (USAC) has completed its review of the letter of appeal you submitted on behalf of Compass Global, Inc., dated November 6, 2007 (the Appeal). The Appeal requests USAC's acceptance of revised 2005 and 2006 FCC Form 499-A Telecommunications Reporting Worksheets (Form 499-A) reporting annual revenue for 2004 and 2005.

#### Summary and Background

The Appeal states that Compass Global filed original 2005 and 2006 Forms 499-A on September 5, 2006. Then on September 4, 2007, Compass Global filed what it believed were downward revisions to the 2005 and 2006 Forms 499-A. On September 11, 2007, USAC rejected the September 4 submissions because they were not filed "within one year of the original submission[s]." A copy of the rejection letters addressing each of the 2005 and 2006 Forms 499-A are provided in Exhibit 1 hereto. Compass Global asserts in the Appeal that USAC should have accepted the downward revisions because they were in fact submitted within one year of the original submissions.

<sup>&</sup>lt;sup>1</sup> Appeal, at 1 and 3.

<sup>&</sup>lt;sup>2</sup> Id. at 2.

<sup>&</sup>lt;sup>3</sup> Letter from USAC to Compass Global, Inc. regarding 2005 Form 499-A Revision Rejection, p. 1 (September 11, 2007) and Letter from USAC to Compass Global, Inc. regarding 2006 Form 499-A Revision Rejection, p. 1 (September 11, 2007).

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#### 2005 Form 499-A

On September 7, 2007, USAC received from Compass Global a 2005 Form 499-A marked as a "revision." Also included, as Attachment 1, was an unsigned copy of Compass Global's 2005 Form 499-A marked as "original." The Attachment 1 narrative indicated that the form had been submitted to USAC on September 4, 2006. USAC has no record of receiving the form marked as "original" prior to September 7, 2007.

USAC accepted and processed the September 7, 2007 submission as Compass Global's original filing because USAC did not have a record of previously receiving a 2005 Form 499-A from the company. USAC relied on the revenue reported on the 2005 Form 499-A to determine Compass Global's Universal Service Fund (USF) contribution obligation, which was reflected on the company's October, November and December 2007 invoices.<sup>4</sup>

#### 2006 Form 499-A

On September 7, 2006, USAC received and processed an original 2006 Form 499-A. Nearly a year later, on September 5, 2007, USAC received a revised 2006 Form 499-A, which it rejected as untimely because it was not filed "within one year of the original submission."

The rejection letters referenced above, incorrectly stated "we are unable to accept the revision because it is not filed within one year of the original submission." In actuality, Commission rules state a downward revision may only be accepted by USAC within one year of the original <u>due date</u> for the form. On December 9, 2004, the Federal Communications Commission (FCC or Commission) issued the Form 499-A Revision Order, which, among other things, established a one year deadline beyond the original filing deadline for revisions to a Form 499-A that would result in a reduced USF contribution. The Order specifically sets March 31 of the "year after the original filing due date" as the deadline for any submitted revisions that would result in decreased USF

<sup>&</sup>lt;sup>4</sup> USAC encourages Compass Global to contact USAC's Customer Service Bureau at (888) 641-8722 with any questions concerning calculation of its universal service obligation. However, Compass Global should be aware that such discussions do not delay or toll and deadlines for filing further appeals for this matter as set forth in 47 C.F.R. §§ 54.719 - .720.

<sup>&</sup>lt;sup>5</sup> See Federal-State Joint Board on Universal Service; 1998 Biennial Regulatory Review – Streamlined Contributor Reporting Requirements Associated with Administration of Telecommunications Relay Service, North American Numbering Plan, Local Number Portability, and Universal Service Support Mechanisms; Changes to the Board of Directors of the National Exchange Carrier Association, Inc., CC Docket Nos. 96-45, 98-71, 97-21, Order, DA 04-3669, 20 FCC Rcd 1012 (2004) (Form 499-A Revision Order) (FCC established a downward revision deadline of one year from the original due date for FCC Forms 499-A, not from the date of the original submission as stated in USAC's rejection letter). See also, Form 499-A Revision Order, ¶ 10 ("We adopt a twelve-month deadline for filing revisions to the Form 499-A which would result in a decreased contribution amount.").

<sup>6</sup> Id.

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contribution obligations. USAC apologizes to Compass Global for this error. Nonetheless, the incorrect language in USAC's letter does not alter the fact that Compass Global did not meet the filing deadlines for the 2005 and 2006 Forms 499-A, which are specified in Commission rules, stated in the form instructions and included on USAC's website.

Decision on Appeal: Denied as moot in part, and denied in part.

#### Analysis

#### 2005 499-A

The 2005 Form 499-A rejection letter did not correctly state why the 2005 Form 499-A Compass Global designated as "original" was rejected because the letter did not distinguish between the two different 2005 Forms 499-A submitted by Compass Global on September 7, 2007. The rejection letter stated that USAC could not accept the revised 2005 Form 499-A. In fact, USAC rejected the 2005 Form 499-A marked as "original" because USAC has no record of ever receiving this filing. Instead, USAC accepted the 2005 Form 499-A Compass Global marked as "revised" and considered that as the original filing for 2005. Thus the "revised" 2005 Form 499-A was processed as the original 2005 Form 499-A and the 2005 Form 499-A marked as "original" was rejected. Therefore, USAC assessed Compass Global's USF contribution based on the "revised" 2005 Form 499-A, which USAC considered as the true original 2005 Form 499-A submission.

Because USAC's review indicates the relief requested by Compass Global in this instance has been provided (i.e., USAC determined Compass Global's USF contribution obligations for 2004, which totaled \$10,105.80 in support mechanism charges, based on the downwardly "revised" 2005 Form 499-A submitted on September 7, 2007), the request is moot. As such, there is no relief necessary and this portion of Compass Global's Appeal is denied as moot.

#### 2006 499-A

USAC relied on revenue reported on the 2006 Form 499-A submitted on September 7, 2006 to determine Compass Global's 2005 USF contribution obligation and billed Compass Global adjustments totaling \$88,841.91 on its January, February and March 2007 invoices. In addition, the company received a late filing fee of \$1,451.96 for failure to timely submit its 2006 Form 499-A. The 2006 Form 499-A was due April 3, 2006 and

<sup>7</sup> Id.

<sup>&</sup>lt;sup>8</sup> In addition to the universal service obligation of \$10,105.80 the company was billed a late filing fee of \$1,042.42 because the form, which had a due date of April 1, 2005, was received on September 7, 2007.

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had a one-year downward revision deadline of March 31, 2007. Because the revised 2006 Form 499-A was received on September 5, 2007, after the March 31, 2007 deadline for 2006 Form 499-A downward revisions, USAC properly rejected the form. Accordingly, this portion of Compass Global's Appeal is denied.

#### Recent FCC Action

On April 9, 2008, the FCC released a Notice of Apparent Liability (NAL) concerning, among other things, Compass Global's failure to timely pay billings based on its 2005 and 2006 reported revenue. This Administrator's Decision on Contributor Appeal denies Compass Global's request for revision to its 2005 revenue as the company did not timely file revised revenue. The timeliness of the filing of Compass Global's revised 2005 revenue is not addressed in the NAL and the decisions set forth in this letter do not have an impact on the findings identified in the NAL and do not address 2006 revenue.

If you wish to further appeal this decision, you may file an appeal with the FCC. Detailed instructions for filing appeals are available at:

http://www.universalservice.org/fund-administration/contributors/file-appeal

Sincerely,

**USAC** 

Attachments

cc: Regina Dorsey, FCC Office of Managing Director Hillary DeNigro, FCC Enforcement Bureau Trent Harkrader, FCC Enforcement Bureau Greg Guice, FCC Wireline Competition Bureau

<sup>&</sup>lt;sup>9</sup> Form 499-A Revision Order, ¶ 10.

<sup>&</sup>lt;sup>10</sup> See Compass Global, Inc. Notice of Apparent Liability for Forfeiture, File No. EB-06-1H-3060, FCC 08-97 (2008) (NAL).

### EXHBIT 1



September 11, 2007

Attn: Jonathan Marashlian Compass Global, Inc. 50 Tice Blvd., 3rd Floor Woodeliff Lake; NJ 07677 Form 499 Filer ID: 826216

RE: 2005 FCC Form 499-A Revision Rejection

The Universal Service Administrative Company (USAC) has completed a review of the Revised FCC Form 499-A that you submitted for the purpose of revising revenue reported by 826216 Compass Global, Inc. for the period 2004. Based on the information provided, we are unable to accept the revision because it was not filed within one year of the original submission.

If you wish to appeal this decision with USAC, your appeal must be postmarked no later than 60 days after the date of USAC's rejection letter. Appeals postmarked after 60 days from the date of this letter will be automatically dismissed.

In the event that you choose to appeal the decision, you should follow these guidelines:

- Write a "Letter of Appeal to USAC" explaining why you disagree with this Form 499-Q rejection letter and identify the outcome that you request.
- Be sure to refer to CC Docket No. 96-45 on all communication with the FCC.
- The appeal must identify the "Legal Reporting Name" and "Filer 499 ID".
- Provide necessary contact information. Please list the name, address, telephone number, fax number, and e-mail address (if available) of the person who can most readily discuss this appeal with USAC.
- Explain the appeal to the USAC. Please provide documentation to support your appeal.
- Attach a photocopy of this Revised Form 499-Q Rejection decision that you are appealing.
- Mail your letter to: Letter of Appeal USAC 2000 L Street, NW, Suite 200 Washington, DC 20036
- · Appeals submitted by fax, telephone call, and e-mail will not be processed.

The response will indicate whether USAC:

- Agrees with your letter of appeal, and approves an outcome that is different from the Revised Form 499-Q.
   Rejection Letter; or
- Disagrees with your letter of appeal, and the reasons therefore.

If you disagree with USAC's response to your "letter of appeal," you may file an appeal with the FCC within 60 days of the date USAC issued its decision in response to your "Letter of Appeal." Again, please note your appeal must be postmarked no later than 60 days after the date of the Appeal Decision. Appeals postmarked after 60 days from the date of USAC's response to your appeal will be automatically dismissed. The FCC rules governing the appeals process (Part 54 of Title 47 of the Code of Federal Regulations 54.719 – 54.725) are available on the FCC web site (www.fcc.gov).

Please be sure to refer to CC Docket No. 96-45 on all communication with the FCC. The appeal must also provide your company's name and Piler ID, plus necessary contact information, including the name, address, telephone number, fax number, and e-mail address of the person filing the appeal. Unless the appeal is by ECFS, please include a copy of the decision at issue.

Appeals submitted via the United States Postal Service, should be sent to the address below (For security purposes, hand-delivered or messenger-delivered documents will not be accepted at this Washington, DC address):

Federal Communications Commission Office of the Secretary 445 – 12th Street, SW Room TW-A325 Washington, DC 20554

Documents sent by hand-delivery or messenger should be sent to the following address:

Federal Communications Commission Office of the Secretary 9300 East Hampton Drive Capitol Heighis, MD 20743 (8:00 A.M. – 5:30 P.M. ET)

Appeals may also be submitted to the FCC electronically, either by the Electronic Comment Filing System (ECFS) or by fax. The FCC recommends filing with the ECFS to ensure timely filing. Instructions for using ECFS can be found on the ECFS page of the FCC web site. Appeals to the FCC filed by fax must be faxed to 202-418-0187. Electronic appeals will be considered filed on a business day if they are received at any time before 12:00 A.M. (midnight), Eastern Standard Time. Fax transmissions will be considered filed on a business day if the complete transmission is received at any time before 12:00 A.M.

If you have questions or concerns regarding this letter, please contact USAC Customer Service at (888) 641-8722 Option 1, Option 2.

Sincerely,

USAC



September 11, 2007

Attn: Jonathan Marashlian Compass Global, Inc. 50 Tice Blvd., 3rd Floor Woodcliff Lake, NJ 07677 Form 499 Filer ID: 826216

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- The appeal must identify the "Legal Reporting Name" and "Filer 499 ID".
- Provide necessary contact information. Please list the name, address, telephone number, fax number, and e-mail address (if available) of the person who can most readily discuss this appeal with USAC.
- Explain the appeal to the USAC. Please provide documentation to support your appeal.
- Attach a photocopy of this Revised Form 499-Q Rejection decision that you are appealing.
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The response will indicate whether USAC:

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Please be sure to refer to CC Docket No. 96-45 on all communication with the FCC. The appeal must also provide your company's name and Filer ID, plus necessary contact information, including the name, address, telephone number, fax number, and e-mail address of the person filing the appeal. Unless the appeal is by ECFS, please include a copy of the decision at issue.

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If you have questions or concerns regarding this letter, please contact USAC Customer Service at (888) 641-8722 Option 1, Option 2.

Sincerely,

USAC

#### **EXHIBIT 14**

"499A - April 2005 Filing", as printed from USAC Website, <a href="http://www.usac.org/fund-administration/forms">http://www.usac.org/fund-administration/forms</a>

2005 FCC Form 499-A Telecommunications Reporting Workshee  >>> Please read instructions before completing		Approval by OMB 3060-0855
Annual Filing due April 1.	Mile Marchine Committee Control Contro	
Block 1: Contributor Identification Information During the year	r, carriers must refile Blocks 1, 2 and 6 if there are any changes	in Lines 104 or 112. See Instructions.
101 Filer 499 (D [If you don't know your number, contact the administrator at (888) 641-8722.	826216	
If you are a new filer, write "new" in this block and a Filer 499 ID will be assigned to you.]		
102 Legal name of reporting entity	Compass Global, Inc.	
103 IRS employer identification number	22-3559398	
104 Name telecommunications service provider is doing business as	Compass Global, Inc.	
105 Telecommunications activities of filer [Select up to 5 boxes that best describe the reporti  All Distance CAP/CLEC Cellutar/PCS/SMR (wi Incumbent LEC Interexchange Carrier (IXC) Local Reseller  Payphone Service Provider Prepaid Card  Shared-Tenant Service Provider / Building LEC SMR (dispatch)	ng entity. Enter numbers starting with "1" to show the reless telephony incl. by resale)  Operator Service Provider (Operator Ser	Coaxial Cable
If Other Local, Other Mobile or Other Toll is selected, Other Local describe carrier type / services provided:> Toll-free PIN Accessible Prepaid Platform 3	Other Mobile	1 Other Toll
106.1 Holding company name (All affiliated companies must show the same name on this line	Compass Global, Inc.	
106.2 Holding company IRS employer identification number	22-3559398	
107 FCC Registration Number (FRN) [ https://svartifoss2.fcc.gov/cores/CoresHome.html ] [For assistance, contact the CORES help desk at 877-480-3201 or CORES@fcc.gov]	0009-6902-56	
108 Management company [if carrier is managed by another entity]		
109 Complete mailing address of reporting entity corporate headquarters	Street 1 50 Tice Blvd., 3rd Floor Street 2 Street 3	City Woodcliff Lake St NJ Zip 07677 Country
110 Complete business address for customer inquiries and complaints	Street 1 50 Tice Blvd., 3rd Floor	City Woodcliff Lake
[if different from address entered on Line 109] check if same as Line 109 🗸	Street 2 Street 3	St NJ Zip 07677 Country
111 Telephone number for customer complaints and inquiries [Toll-free number if available]	( 201 ) _ 802-0600	
112 List all trade names used in the past 3 years in providing telecommunications.		
Include all names by which you are known by customers.  a Forval International Tel  b	g	
c ·	<u>i</u>	
d		
f	1	
Use an additional sheet if necessary. Each reporting en	ntity must provide all names used for carrier activities.	

2005	FCC Form 499-A Telecommunications R	eporting Workshee	et						Page 2
	2-A: Regulatory Contact Information	A CALL OF THE LOCAL PROPERTY OF THE LOCAL PR			784 - 1948 ; 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1				
201	Filer 499 ID [from Line 101]	826216							
202	Legal name of reporting entity [from Line 102]	Compass Global, Inc.				,			
203	Person who completed this Worksheet	First Jonathan				Last M	arashlian		
	Telephone number of this person		( 703	) - 714-1313		Ext	,		
205	Fax number of this person		703	) - 714-1330					
206	E-mail of this person	jsm@commlawgroup.com							· · · · · · · · · · · · · · · · · · ·
	Corporate officer attitudes and include	eet 1 Compass Global, Inc. eet 2 50 Tice Blvd., 3rd Floor eet 3		City Woodcliff Lake St NJ Zip 0 E-Mail none@no	7677	First Dean	Ph. fax	Last Cary 201 802-0600	Ext
208	Billing address and billing contact person: Stre [Plan administrators will send bills for contributions to th Stre address. Please attach a written request for alternativeStre billing arrangements.]			City Woodcliff Lake St NJ Zip 0 E-Mail none@no	7677	First Oean		<b>Last</b> Cary 201 802-0600	Ext
Block	2-B: Agent for Service of Process	During the ye		All carriers must on nust refile Blocks 1, 2	•	•	-	See Instructions.	
209	D.C. Agent for Service of Process per 47 U.S.C. §413	First Jerold		Last 9	Schnieder		Company		
210	Telephone number of D.C. agent		( 202	) - 393-6222		Ext	<del>-</del> -		
211	Fax number of D.C. agent			) -					
212	E-mail of D.C. agent								
213	Complete business address of D.C. agent for hand service of documents	Street 1 801 Pennsylvan Street 2 Suite 600 Street 3	nia Ave , NW			City St	Washington Zip	20004	
214	Local/alternate Agent for Service of Process (optional)	First Jonathan		Last [A	Marashlian		Company	Helein & Maroshkan, LLC	, The CommLaw Group
			/ 703	714-1300		Ext		·	
	and the second s		( 703	) - 714-1330					
		jsm@commlawgroup.com							
	Complete business address of local/alternate agent for hand service of documents	Street 1 1483 Chain Br Street 2 Suite 301 Street 3	ridge Road			City St	v McLean va <b>Zip</b>	22101	
215 216 217 218	Telephone number of local/alternate agent  Fax number of local/alternate agent  E-mail of local/alternate agent  Complete business address of local/alternate	jsm@commlawgroup.com Street 1 1483 Chain Br Street 2 Suite 301 Street 3	( 703	) - 714-1300 ) - 714-1330		City St	/ McLean VA <b>Zi</b> p	, 22101	

Block 2-C: FCC Registration and Contact Information				Blocks 1, 2 and 6			31 d
	, , management , and a second contract the contract of the con	if there are any char	nges in ti	his section. See Instructions.			
219 Filer 499 ID [from Line 101]	826216						
220 Legal name of reporting entity [from Line 102]	Compass Global, Inc.						
221 Chief Executive Officer (or, highest ranking company officer if the filing entity does not have a chief executive officer)	First Dean		Last	Cary			
222 Business address of individual named on Line 221	check if same as Line 109	Street 1 50 Tice Blvd. Street 2	3rd Floor	Street 3 City Woodcliff Lake	St NJ	Zip 07	677
223 Second ranking company officer, such as Chairman (Must be someone other than the individual listed on Line 221)	First		Last				
224 Business address of individual named on Line 223	check if same as Line 109	Street 1 Street 2		Street 3 City	St	Zip	
<ul> <li>225 Third ranking company officer, such as President or Secretary (Must be someone other than individuals listed on Lines 221 or 223)</li> <li>226 Business address of individual named on Line 225</li> <li>227 Indicate jurisdictions in which the filing entity provides telecommunications.</li> </ul>	check if same as Line 109 [	Street 1 Street 2	Last	Street 3 City	St	Zip past 15 mo	onths
and jurisdictions in which telecommunications service is likely to  Alabama Guam  Alaska Hawaii  American Samoa Idaho  Arizona Illinois  Arkansas Indiana  California Iowa  Colorado Johnston Atoll  Connecticut Kansas  Delaware Kentucky  District of Columbia Louisiana  Florida Maine  Georgia Maryland	be provided in the next 12  Massachusetts  Michigan  Midway Atoll  Minnesota  Mississippi  Missouri  Montana  Nebraska  Nevada  New Hampshire  New Jersey  New Mexico	months.  New York  North Carolina  North Dakota  Northern Mariana Is  Ohio  Oklahoma  Oregon  Pennsylvania  Puerto Rico  Rhode Island  South Carolina  South Dakota		Tennessee Texas Utah U.S. Virgin Islands Vermont Virginia Wake Island Washington West Virginia Wisconsin Wyoming			

2005 FCC Form 499-A Telecommunications Reporting	Worksheet				Page 4	
Block 3: Carrier's Carrier Revenue Information						
301 Filer 499 ID [from Line 101]	826216					
302 Legal name of reporting entity [from Line 102]	Compass Global, Inc.					
Report billed revenues for January 1 through December 31, 2004.		If breakouts are not book				
Do not report any negative numbers. Dollar amounts may be rounded to	_ Total		enter whole	Interstate	International	
the nearest thousand dollars. However, report all amounts as whole dollars.	Revenues	percentage estimates Interstate International		Revenues	Revenues	
See instructions regarding percent interstate & international.	(a)	(b)	(c)	(d)	(e)	
Revenues from Services Provided for Resale by Other Contributors to Federal Universal Service Support Mechanisms						
Fixed local service	· · · · · · · · · · · · · · · · · · ·				William Calabana and Charles	
Monthly service, local calling, connection charges, vertical features, and other local exchange service including subscriber line and PICC charges to IXCs					İ	
303.1 Provided as unbundled network elements (UNEs)	\$0.00	0.00	0.00	\$0.00	\$0.00	
303.2 Provided under other arrangements	\$0.00	0.00	0.00	\$0.00	\$9.00	
Per-minute charges for originating or terminating calls	:			•		
304.1 Provided under state or federal access tariff	\$0.00	0.00	0.00	\$0.00	\$0.00	
304.2 Provided as unbundled network elements or other contract arrangement	\$0.00	0.00	0 00	\$0.00	\$0.00	
305 Local private line & special access service	\$0.00	0.00	9.00	\$0,00	\$0.00	
306 Payphone compensation from toll carriers	\$0.00	0.00	0.00	\$0.00	\$0,00	
307 Other local telecommunications service revenues	00.0\$	0.00	0.00	\$0.00	\$0.00	
308 Universal service support revenues received from Federal or state sources	\$0.00	0.00	0.00	\$0.00	\$0.00	
Mobile services (including wireless telephony, paging & messaging, and other mobile services			Fan Hid			
309 Monthly, activation, and message charges except toll	\$0.00	0.00	0 00	\$0.00	\$0.00	
Toll services		的诗句: 20 · 图:				
310 Operator and toll calls with alternative billing arrangements (credit card, collect, international call-back, etc.)	\$0.00	0.00	0.00	\$0.00	\$0.00	
Ordinary long distance (direct-dialed MTS, customer toll-free (800/888 etc.) service, "10-10" calls, associated monthly account maintenance, PICC pass-through, and other switched services not reported above)	\$0.00	0.00	0.00	\$0.00	\$0.00	
312 Long distance private line services	\$0.00	0.00	0.00	\$0.00	\$0.00	
313 Satellite services	\$0.00	0.00	G.00	\$0.00	\$0,00	
314 All other long distance services	\$0.00	0.00	0.00	\$0.00	\$0.00	

Note: As stated in the instructions, for all revenues reported on this page, you must retain the Filer 499 ID and contact information for the associated customers. You must verify that each of these customers is a direct contributor to the federal universal service support mechanism and that the customer is purchasing service for resale as telecommunications. These records must be made available to the administrator or the FCC upon request. (See instructions.)

PERSONS MAKING WILLFUL FALSE STATEMENTS IN THE WORKSHEET CAN BE PUNISHED BY FINE OR IMPRISONMENT UNDER TITLE 18 OF THE UNITED STATES CODE, 18 U.S.C. §1001

	FCC Form 499-A Telecommunications Reporting	STOTAGE CONTRACTOR		<del></del>	19 1 19 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	Page			
	A: End-User and Non-Telecommunications Revenue Information					*			
401	Filer 499 ID [from Line 101]	826216							
402	Legal name of reporting entity [from Line 102]	Compass Global, Inc.							
	ort billed revenues for January 1 through December 31, 2004.	Takal		ts are not book	Breako	uts			
	of report any negative numbers. Dollar amounts may be rounded to earest thousand dollars. However, report all amounts as whole dollars.	Total Revenues		enter whole e estimates	Interstate	International			
	instructions regarding percent interstate & international.	revendes		International	Revenues	Revenues			
		(a)	(b)	(c)	(d)	(e)			
evenu	ues from All Other Sources (end-user telecom. & non-telecom.)								
403	Surcharges or other amounts on bills identified as recovering	\$0.00	0.00	0.00	\$0.00	50.0			
-· .	State or Federal universal service contributions		7.7.		The state of the s				
rixea	local services		Section SWE HIM						
	Monthly service, local calling, connection charges, vertical features, and other local exchange service charges except for federally	\$0.00	0.00	0.00					
	tariffed subscriber line charges and PICC charges	30.00	0.00	: 000	\$0.00	\$0.0			
404.1	The state will be a service				1				
404.2	(See Instituction)	\$0.00	0.00	0 00	\$0.00	50.0			
405	Tariffed subscriber line charges and PICC charges levied by a local	· · · · · · · · · · · · · · · · · · ·							
	exchange carrier on a no-PIC customer	\$9.00	0.00	0.00	\$0.00	\$0.0			
406	Local private line and special access service	\$0.00	0.00	0.00	\$0.00	\$0.0			
407	Payphone coin revenues (local and long distance)	\$0.00	0 00	0.00	\$0.00	\$0.0			
408	Other local telecommunications service revenues	\$0.00	0.00	0.00	\$0.00	\$0.00 \$0.00			
Mobile	e services (including wireless telephony, paging & messaging, and other mobile services)					اترسه واستكام المستناد والمستاد			
409	Monthly and activation charges	\$0.00	0.00	0.00	and the last of the second				
410	Message charges including roaming, but excluding toll charges	50.00	0.00	0.00	\$0.00	\$0.00			
Toll se			0.00 No.861 - 256 - 15	0.00 466310000000000000	\$0.00 81 Carlo 1	\$0.00			
411	Prepaid calling card (including card sales to customers	<ul><li>野 か 物理 な 決定が必要を対する必要を行動的が対象的を対象</li></ul>				· · · · · · · · · · · · · · · · · · ·			
	and non-carrier distributors) reported at face value of cards	\$0.00	0.00	0.00	\$0.00	\$0.00			
412	International calls that both originate and terminate in foreign points	\$0.00	0%	100%					
413	Operator and toll calls with alternative billing arrangements (credit								
	card, collect, international call-back, etc.) other than revenues reported on Line 412	!	İ	İ					
414		\$0.00	0.00	0 00	\$0.00	\$0.0			
714	Ordinary long distance (direct-dialed MTS, customer toll-free (800/888 etc.) service, "10-10" calls, associated monthly account maintenance,	,							
	PICC pass-through, and other switched services not reported above)	\$5,534,644,00	3 36						
415	Long distance private line services	· · · · · · · · · · · · · · · · · · ·		95.79	\$185,858.00	\$5,301,908.00			
416	Satellite services	\$0.00	0 00	0.00	\$0.00	\$0.00			
417	All other long distance services	\$0.00	0 00	0.00	\$0.00	\$0.00			
	to the control of the fire the second of the control of the contro	\$0.00 	0.00	0.00	\$0.00	\$0.00			
418	Revenues other than U.S. telecommunications revenues.								
	Information services, inside wiring maintenance, billing and collection customer premises equipment, published directory, dark fiber, Internet								
	access, cable TV program transmission, foreign carrier operations,								
	and non-telecommunications revenues (See instructions.)	\$13,814,900.00				and the second of the second o			
	PERSONS MAKING WILLFUL FALSE STATEMENTS IN THE WORKSHEET CAN I	\$13,614,900,00	KREW POTOS ATOM		GML BARRELET IN ALL	a spirit 1250 i lakkist Takirit i 1917. Addam ostopi 1916 i 1917. asas i 1830.			

		499-A Telecommunications Reporting and Uncollectible Revenue Information		ili, orași estă si <u>ci</u>	<u></u>	<u> </u>
DIOCK 4-E	o, tuai acron		Total Revenues (a)		Interstate Revenues (d)	s International Revenues (e)
419	Gross billed r	evenues from all sources [incl. reseller & non-telecon rough 314 plus Lines 403 through 418]			\$185,858.00	\$5,301.908.00
420		sal service contribution base amounts [Lines 403 Lines 413 through 417] See Figure 4 in instructions.	\$5,534,644,00		\$185,858.00	\$5,301,908.00
421		revenue/bad debt expense associated with gross es amounts shown on Line 419	\$0.00		\$0.00	\$0.00
422		revenue/bad debt expense associated with universal ibution base amounts shown on Line 420	\$0.00		\$0.00	\$0.00
423	Net universal [Line 420 mir	service contribution base revenues nus line 422]	\$5,534,644.00		\$185,858.00	\$5,301,908.00
Block 5	Additional F	Revenue Breakouts		1994 - 193 <u>78</u> 33 - 1939 - 33 - 1939 - 33 - 1939 - 34	3 1	
501		[from Line 101]	826216	and the second s		
502		of reporting entity [from Line 102]	Compass Global, Inc.			
Filing	entities that us	ntribute to LNP administration and must provide the pe se Line 603 to certify that they are exempt from this re of revenues reported in Block 3 and Block 4 billed in ea earest whole percentage. Enter 0 if no service was pr	quirement need not provide this info ach region of the country. Round or	rmation.	Block 3 Carrier's Carrier (a)	Block 4 End-User Telecom. (b)
503	Southeast:	Alabama, Florida, Georgia, Kentucky, Louisiana, Mi Puerto Rico, South Carolina, Tennessee, and U.S.	ssissippi, North Carolina, Virgin Islands		0 %	0 %
504	Western:	Alaska, Anzona, Colorado, Idaho, Iowa, Minnesota, North Dakota, Oregon, South Dakota, Utah, Washir			0 %	0 %
505	West Coast:	California, Hawaii, Nevada, American Samoa, Guar Northern Mariana Islands, and Wake Island.	m, Johnston Atoll, Midway Atoll,		a %	0 %
506	Mid-Atlantic:	Delaware, District of Columbia, Maryland, New Jers West Virginia	ey, Pennsylvania, Virginia, and		0 %	0 %
507	Mid-West	Illinois, Indiana, Michigan, Ohio, and Wisconsin			0 %	0 %
508	Northeast:	Connecticut, Maine, Massachusetts, New Hampshii	e, New York, Rhode Island, and Ve	rmont	100 %	100 %
509	Southwest:	Arkansas, Kansas, Missouri, Oklahoma, and Texas			0 %	0 %
510	Total	[Percentages must add to 0 or 100.]			100 %	100 %
511	filer's TRS, Noption of idea	om resellers that do not contribute to Universal Service IANPA, LNP, and FCC interstate telephone service protifying such revenues below. As stated in the instructions.)	ovider regulatory fee contribution ba ructions, you must have in your re (a)	ses. To have these amounts cords the FCC Filer 499 ID	excluded, the filer has the for each customer (b)	
	Revenues fro	om resellers that do not contribute to Universal Service	Total Re	venues	Interstate and In	o o

2005 FCC Form 499-A Telecommunicat	ions Reporting Worksheet			Page 7
				District Control of the Control of t
Block 6: CERTIFICATION: to be signed by an officer	826216	÷, , <u>2-, , , , , , , , , , , , , , , , , , , </u>		
601 Filer 499 ID [from Line 101]				
602 Legal name of reporting entity [from Line 102]	Compass Global, Inc.			
Section IV of the instructions provides information to be exempt from one or more contribution require will determine which entities meet the <i>de minimis</i> th 603. I certify that the reporting entity is exempt from con	ments should so certify below and attach a freshold based on information provided in E	n explanation, inte c	VIIIACI291 OCIAIOC VIGILIMIONATO	LNP Administration
Provide explanation below:				
604 Please indicate whether the reporting entity is	State or Local Gove	rnment Entity	I.R.C. § 501Tax Exempt	PUHCA § 34 (a)(1) Exempt
605 I certify that the revenue data contained herein are cause substantial harm to the competitive position pursuant to Sections 0.459, 52.17, 54.711 and 64.	of the company. I request nondisclosure of	f the revenue information	tion contained herein	<u> </u>
I certify that I am an officer of the above-named re knowledge, information and belief, all statements of statement of the affairs of the above-named comp requested identification registration information has consolidated basis, I certify that this filing incorporate filer adhered to and continues to meet the con-	of fact contained in this Worksheet are true any for the previous calendar year. In addit is been provided and is accurate. If the abo ates all of the revenues for the consolidated	and that said Workshe ion, I swear, under pe ve-named reporting e I entities for the entire	eet is an accurate enalty of perjury, that all entity is filing on a	
606 Signature				
607 Printed name of officer	First Dean		Last Cary	
608 Position with reporting entity	CEO			
609 Business telephone number of officer	( 201 ) 802-0600	Ext 101		
610 E-mail of officer	deancary@compassglobal.net			
611 Date	09/04/2007			<u> </u>
612 Check those that apply:	filing for year New filer, registration only	Re	vised filing with updated registration	Revised filing with updated revenue data
Do not mail checks with this form. Send this form For additional information regarding this workshee	to: Form 499 Data Collection Agent c/o t contact: Telecommunications Reporting	USAC 2000 L Street Worksheet information	, N.W. Suite 200 Washington D i: (888) 641-8722 or via e-mail:	C, 20036 Form499@universalservice.org
PERSONS MAKING WILLFUL FALSE STATEMENTS IN	THE WORKSHEET CAN BE PUNISHED BY FIN	E OR IMPRISONMENT	UNDER TITLE 18 OF THE UNITED	STATES CODE, 18 U.S.C. §1001



# ALTERNATIVE BILLING ARRANGEMENTS FORM

Line 208 of Form 499-A asks for one billing address and contact person to be used by all four administrators. If your company requires invoices to be sent to different contacts/addresses for the four funds, please use this form. Universal Service Fund invoices will be mailed to the address input on Line 208 of the 499-A itself.

Filer 499 ID: 020210	Legal Name of Carrie	SF: Compass Globa	II. III.
TRS- Telecommunion Billing Contact First Name	cations Relay Service	<b>s Fund Billi</b> Last Name:	ing Address
Billing Contact Telephone:	:	Extension:	
Billing Contact Fax Number	er:	Billing Conta	ct E-Mail:
Billing Contact Address:			
<u></u>			
[			
	City:	State:	Zip Code:
NANP- North Amer Billing Contact First Name	rican Numbering Plan		
Billing Contact Telephone:		Extension:	
Billing Contact Fax Numb	er:	Billing Conta	ct E-Mail:
Billing Contact Address:			
- -			
-			· · · · · · · · · · · · · · · · · · ·
	City:	State:	Zip Code:
LNP- Local Number Billing Contact First Name		Last Name:	
Billing Contact Telephone	:	Extension:	
Billing Contact Fax Numb	er:	Billing Conta	ct E-Mail:
Billing Contact Address:			
_			
	Citv·	State:	Zin Code:

#### Before the Federal Communications Commission Washington, D.C. 20554

In the Matter of	)	
Request for Review of Decision of the Universal Service Administrator by Compass Global, Inc.	) CC Docket No. 96-4: ) WC Docket No. 06-1	

## AFFIDAVIT OF DEAN CARY PRESIDENT OF COMPASS GLOBAL, INC.

Dean Cary, being first duly sworn according to law, does hereby depose and say as follows:

- 1. I am President of Compass Global, Inc. I have served in that capacity for more than ten years. I have personal knowledge of the events described therein.
- 2. In June, 2006, Compass Global received a letter from the Investigations & Hearings Division ("IHD") of the FCC's Enforcement Bureau advising the Company that if it was planning to provide or was providing telecommunications services to end-users for a fee, it must registered with the Universal Service Fund Administrator. Compass Global did not provide any of the telecommunications services referenced in the letters nor did it provide any services, at all, to "end-users".
- 3. Compass Global contacted IHD, and over the ensuing months was fully responsive to IHD Staff requests for information. Nothing in this discussion process, however, convinced Compass Global that the nature of its service offering brought it within the universe of carriers which should have registered with USAC and reported revenues via FCC Form 499.
- 4. IHD Staff indicated that unless the Company filed FCC Forms 499-A and commenced contribution to the funding of federal support mechanisms, a formal investigation would be initiated against it. Therefore, the Company obtained a waiver of the original filing dates for the forms from Mr. Nand Gupta, the FCC's IHD contact person identified as the appropriate

individual to address the Compass Global matter; the waiver effectively extended Compass Global's filing dates for the two forms up to and including September 5, 2006. Compass Global filed original 2005 Form 499-A and original 2006 Form 499-A by that filing deadline.

- 5. Compass Global began receiving invoices from the various other Fund Administrators the following month, October, 2006, and received its first USAC invoice in January, 2007. Compass Global's January USAC invoice billed the Company contemporaneously and prospectively, based upon its 2006 499-Q data; it also billed amounts retroactively, totaling \$29,613.97 on the January, 2007 bill alone.
- 6. On January 26, 2007, at the request of USAC personnel, I forwarded to USAC additional hard copies of the original 2005 and 2006 Forms 499-A which had been filed the previous September. At the time of USAC's request for additional hard copies of these documents, Compass Global was not advised that the 2005 Form 499-A purportedly had not been received by USAC.
- 7. In June, 2007, notwithstanding that Compass Global had complied with IHD's demand that it file Forms 499-A, IHD nonetheless instituted a formal investigation against Compass Global. As a result, the Company retained telecommunications legal counsel and only at that point in time became aware that the revenue data submitted in the Company's original 2005 and 2006 Forms 499-A had been inaccurately reported. At this time, the Company learned it had overpaid, and was presently overpaying, federal support assessments not only to USAC but to each of the federal support funds. It was necessary, therefore, to submit revised Forms 499-A to USAC.
- 8. Compass Global submitted these revised forms to USAC on September 4, 2007. Compass Global's revised 2005 Form 499-A and revised 2006 Form 499-A were forwarded to USAC by overnight courier on that date and USAC returned "file-stamp" copies evidencing receipt of both the revised 2005 filing and the revised 2006 filing the following day, September 5, 2007.

- 9. On September 11, 2007, USAC issued a letter to Compass Global in which it unequivocally rejected the revised 2005 Form 499-A.
- 10. On the same date, by separate letter, USAC advised Compass Global that it was also unequivocally rejecting the Company's revised 2006 Form 499-A
- 11. On November 7, 2007, Compass Global appealed both USAC's rejection of the Company's revised 2005 Form 499-A and its rejection of the Company's revised 2006 Form 499-A. In that combined appeal of both rejection decisions, Compass Global specifically noted for USAC the Company's calculation that if USAC persisted in relying upon data reported in the Company's original 2005 Form 499-A -- rather than accepting and processing the revised version of the form -- the Company's liability for federal USF assessments based upon its CY 2004 revenues would exceed amounts rightfully owed by more than \$36,000.
- 12. Also on November 7, 2007, Compass Global transmitted copies of its USAC Letter of Appeal to the Chief of the FCC's Revenue and Receivables Operations Group and Neustar, Inc., the NECA TRS Collections Department and the Chief Billing and Collection Agent for Welch & Company LLP along with a request that the entities cease all collection efforts during the pendency of the USAC appeal.
- 13. In January, 2008, while Compass Global's appeal was still pending, the FCC informed the Company that NECA had referred a debt to the FCC for collection
- 14. On February 8, 2008, Compass Global appealed this notice of debt transfer, explaining, as it did so that, among other things, the amount identified for collection was inaccurate not only because it failed to take into consideration a \$104,534.37 credit adjustment resulting from USAC's processing of a Revised 2007 FCC Form 499-A, but also because that amount also failed to

take into consideration the 'Appealed' status of USAC denials of Revised 2006 and 2005 Form 499-As.

- 15. On February 28, 2008, the FCC sent Compass Global a second notice of intent to transfer debt for collection.
- 16. On March 28, 2008, Compass Global contested this subsequent notice of debt transfer in its second TRS Appeal. The TRS amounts invoiced to Compass Global had been rendered inaccurate at least to some degree by USAC's reporting to NECA of an inaccurate contribution base revenues; thus, USAC's refusal to correct the Company's revenue data effectively precluded an accurate quantification of the amount due NECA, if any, by Compass Global. Because the various appeals were thus inextricably intertwined, Compass Global served this second TRS appeal not only upon the FCC and NECA but upon USAC as well.
- 17. On April 9, 2008, the FCC released a Notice of Apparent Liability ("NAL") for Forfeiture in File No. EB-06-IH-3060. At the time of the issuance of the NAL, USAC had not addressed Compass Global's appeal.
- 18. On June 6, 2008, Compass Global filed a response to the NAL, in which the Company addressed the far-reaching implications flowing from USAC's refusal to process the Company's revised Form 499-As for 2005 and 2006, and USAC's protracted delay in providing any response to Compass Global.
- 19. On June 2, 2008, the Administrator's Decision on Contributor's Appeal was issued by the USAC Administrator. Upon receipt off the Administrator's Decision, Compass Global learned for the first time that USAC was attempting to disavow receipt of the Company's original 2005 Form 499-A. The Administrator's Decision also misstated the date upon which the Company's revised 2005 and 2005 Form 499-As were submitted, placing that filing date at

September 7, 2007, despite issuance by USAC of "file-stamps" indicating receipt on September 5, 2007. The Administrator's Decision also informed Compass Global that, contrary to USACs unequivocal rejection of both the original 2005 and 2006 Forms 499-A on September 11, 2007, USAC had actually, without knowledge to Compass Global, unilaterally converted the Company's revised 2005 Form 499-A filing into a *de facto* original filing, thereafter processing the form and billing Compass Global USF assessments based upon revenue figures provided therein.

20. Compass Global has reviewed the document USAC admits it posted to its website, "499A – April 2005 Filing". This document has been altered from its submitted form without the knowledge or consent of Compass Global. Specifically, line 612 of the Form has been altered to reflect the nature of the filing as "Original April 1 filing for the year". In the document as actually filed by Compass Global, line 612 clearly noted that the filing was a "Revised filing with updated revenue data."

I affirm under penalty of perjury that the foregoing is true and correct.

Dean Cary

Subscribed and sworn to before me this 2 day of 2008.

CLAUDIA N. KALINOWSKI NOTARY PUBLIC STATE OF NEW JERSEY My Commission Expires May 10, 2009

#### VERIFICATION

State of New Jersey	)	
	)	SS.
County of Bergen	)	

I, Dean Cary, being duly sworn according to law, depose and say that I am President of Compass Global, Inc. ("Compass"); that I am authorized to and do make this Verification for it; that the facts set forth in the appeal are true and correct to the best of my knowledge, information and belief. I further depose and say that the authority to submit the notice has been properly granted.

Subscribed and sworn before me this <u>30</u> day of \_

Notary Public

CLAUDIA N. KALINOWSKI NOTARY PUBLIC STATE OF NEW JERSEY My Commission Expires May 10, 2009

#### **CERTIFICATE OF SERVICE**

I, Suzanne Rafalko, hereby certify that true and correct copies of the foregoing Response of Compass Global, Inc., to Notice of Apparent Liability for Forfeiture, were hand-delivered this 31st day of July, 2008, to the following:

Marlene H. Dortch, Secretary
Federal Communications Commission
Office of the Secretary
c/o NATEK
236 Massachusetts Avenue, N.E.
Suite 110
Washington, D.C. 20002
(via Hand Delivery)

Universal Service Administrator Universal Service Administrative Company 2000 L Street, N.W., Suite 200 Washington, D.C. 20036 (via Hand Delivery)

Hillary S. DeNigro, Chief Trent B. Harkrader, Deputy Chief Investigations and Hearings Division Enforcement Bureau Federal Communications Commission 445 12<sup>th</sup> Street, S.W., Room 4-C330 Washington, D.C. 20005 (via Hand Delivery)

Suzanne Rafalko